



Agenda Date: 8/7/19
Agenda Item: 2A

STATE OF NEW JERSEY

Board of Public Utilities

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www.nj.gov/bpu/

ENERGY

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| IN THE MATTER OF THE PROVISION OF BASIC) | DECISION AND ORDER |
| GENERATION SERVICE, THE COMPLIANCE) | APPROVING THE PASS- |
| TARIFF FILING REFLECTING CHANGES TO) | THROUGH OF FERC |
| SCHEDULE 12 CHARGES IN PJM OPEN) | AUTHORIZED CHANGES IN FIRM |
| ACCESS TRANSMISSION TARIFF, AND THE) | TRANSMISSION SERVICE |
| SUBMISSION OF REVISED TARIFF SHEETS) | RELATED CHARGES |
| RELATED TO RELIABILITY MUST RUN) | |
| CHARGES FOR YORKTOWN 1 AND 2 AND B.L.) | |
| ENGLAND GENERATING UNITS- JUNE 27, 2019) | |
| FILING) | BPU DOCKET NO. ER19060763 |

Parties of Record:

Philip J. Passanante, Esq. on behalf of Atlantic City Electric Company
Joseph A. Shea, Jr., Esq. on behalf of Public Service Electric and Gas Company
Gregory Eisenstark, Esq. (Cozen O'Connor) on behalf of Jersey Central Power & Light Company
John L. Carley, Esq. on behalf of Rockland Electric Company
Stefanie A. Brand, Esq., Director, New Jersey Division of Rate Counsel

BY THE BOARD:

By petition dated June 27, 2019, Atlantic City Electric Company ("ACE"), Jersey Central Power & Light Company ("JCP&L"), Public Service Electric & Gas Company ("PSE&G"), and Rockland Electric Company ("Rockland") (collectively, the "EDCs") filed a joint petition with the New Jersey Board of Public Utilities ("Board") requesting recovery of Federal Energy Regulatory Commission ("FERC") approved changes in firm transmission service related charges. The EDCs request that the changes in rates, if approved, be effective for service rendered on or after September 1, 2019.

The EDCs' proposed tariff changes reflect changes to the Basic Generation Service ("BGS") Residential and Small Commercial Pricing ("BGS-RSCP") and Commercial and Industrial Energy Pricing ("BGS-CIEP") rates to customers resulting from changes in the PJM Interconnection, LLC ("PJM") Open Access Transmission Tariff ("OATT") made in response to (i) the annual formula rate update filings made by PPL Electric Utilities Corporation ("PPL") in FERC Docket No. ER09-1148, by Baltimore Gas and Electric Company in FERC Docket No. ER09-1100, by PECO Energy Company ("PECO") in FERC Docket No. ER17-1519, and by Tran-Allegheny Interstate Line Company ("TrAILCo") in FERC Docket No. ER07-562, and (ii)

the formula rate update filings made by the public utility affiliates of Pepco Holdings Inc. ("PHI") in FERC Docket No. ER08-1423 and the respective utility affiliate compliance filings for formula rate updates made by Atlantic City Electric Company ("ACE") in FERC Docket No. ER09-1156, Delmarva Power and Light ("Delmarva") in FERC Docket No. ER09-1158, and Potomac Electric Power Company ("PEPCO") in FERC Docket No. ER09-1159. The filings referred to in (i) and (ii) above are collectively referred to as the "TEC Filings."

Additionally, the EDCs' proposed tariff changes reflect changes to the BGS-RSCP and BGS-CIEP rates to customers resulting from changes in the PJM OATT relating to costs the suppliers will be assessed by PJM pursuant to Reliability Must Run ("RMR") charges approved by FERC.

Transmission Enhancement Charges

The Transmission Enhancement Charges ("TECs") detailed in Schedule 12 of the PJM OATT were implemented to compensate transmission owners for the annual transmission revenue requirements for "Required Transmission Enhancements" that are requested by PJM for reliability or economic purposes. TECs are recovered by PJM through an additional transmission charge in the transmission zones assigned cost responsibility for Required Transmission Enhancement projects.

On April 25, 2017, in Docket Nos. ER17-950-000 and ER17-940-001 ("ConEd Wheel Order"), FERC issued an Order that modified the PJM OATT as a result of the termination of a long-term firm point-to-point transmission service agreement between PJM and Consolidated Edison Company of New York, Inc. (the "ConEd Wheel"). The PJM tariff revisions remove ConEd as a party responsible for cost allocation under Schedule 12 of the PJM OATT. This, in turn, required that PJM reallocate the ConEd portion to the remaining entities as these costs relate to the ConEd Wheel. The cost reallocation being implemented pursuant to the ConEd Wheel Order is subject to ongoing legal challenges and protests before FERC by various interested entities.¹ By Order² dated July 26, 2017, the Board authorized the EDCs to begin collecting the TEC charges based on the reallocation related to the ConEd Wheel Order and track such collections until receipt of a Final FERC Order in the matter.

On May 1, 2017, in FERC Docket No. ER17-1519-000, PJM filed with FERC, on behalf of PECO for approval of a transmission formula rate template and formula rate protocols in the PJM OATT. PECO previously had a stated rate and sought authorization to move to a forward-looking formula rate under the PJM tariff. PECO requested an effective date of the proposed tariff revisions of July 1, 2017. On June 27, 2017, FERC issued a letter order ("FERC PECO Order") accepting PECO's filing, subject to refund, effective December 1, 2017. By Order³ dated February 28, 2018, the Board authorized the EDCs to begin collecting the charges related

¹ With the exception of a protest filed by the Board, the entities (i.e., Linden VFT, Hudson Transmission Partners, and New York Power Authority (collectively, "Merchant-related Protestors")) challenging the cost reallocation allege that less costs should be allocated to them and more costs should be allocated to the zones of the New Jersey EDCs.

² In re the Provision of Basic Generation Service and Compliance Tariff Filing Reflecting Changes to Schedule 12 Charges in PJM Open Access Transmission Tariff—May 12, 2017 Filing, BPU Docket No. ER17050499 (July 26, 2017) ("July 2017 Order").

³ In re the Provision of Basic Generation Service and Compliance Tariff Filing Reflecting Changes to Schedule 12 Charges in PJM Open Access Transmission Tariff – December 20, 2017 Joint Filing, BPU Docket No. ER17121310 (February 28, 2018) ("February 2018 Order").

to the FERC PECO Order and track such collections until receipt of a Final FERC Order in the matter.

On December 15, 2017, in Docket Nos. EL-17-84-000 and EL17-90-000 ("HTP and Linden VFT Orders"), FERC issued orders, effective January 1, 2018 that modified the PJM OATT as a result of a change in Hudson Transmission Partners' ("HTP") and Linden Variable Frequency Transformer Project ("VFT's") responsibility for certain transmission cost allocations resulting from the conversion of Firm to Non-Firm Transmission Withdrawal Rights. The revisions remove HTP and Linden VFT as parties responsible for cost allocation under Schedule 12 of the PJM OATT. While FERC has ruled on these matters through the issuance of the HTP and Linden VFT Orders, the cost reallocations being implemented are still subject to ongoing challenges before FERC. By two (2) separate Orders⁴ dated July 25, 2018, the Board authorized the EDCs to begin collecting the TEC charges based on the reallocation related to the HTP and Linden VFT Orders and track such collections until receipt of a Final FERC Order.

RMR Charges

The Reliability Must Run Charges ("RMR Charges") are specific additional PJM charges based on Section 120 of the PJM Tariff, whereby costs incurred to compensate a deactivating generating unit for its continued operation to alleviate a reliability impact are recovered by PJM through an additional transmission charge in the transmission zones assigned financial responsibility for the reliability upgrades.

RC Cape May Holdings, LLC

On March 3, 2017, RC Cape May Holdings, LLC ("RCCM") made a filing with FERC in Docket No. ER17-1083-001 for the recovery of costs associated with the continued operation of two (2) generating units ("B.L. England") for RMR purposes. In an Order dated April 26, 2017 in Docket No. ER17-1083-001 ("April 2017 RMR Order"); FERC issued an Order approving the B. L. England RMR charges. The April 2017 RMR Order did not impact PSE&G or Rockland. By Order⁵ dated August 23, 2017, the Board authorized ACE and JCP&L to begin collecting the RMR Charges associated with the April 2017 RMR Order ("B.L. England RMR") and track such collections until receipt of a Final FERC Order.

Yorktown

On January 5, 2017, in accordance with Section 116 of the PJM OATT, Dominion Energy Services, Inc., formerly Dominion Resources Services, Inc. ("Dominion") filed for a Deactivation Avoidable Cost ("DAC") Rate with FERC in Docket No. ER17-750-000 ("Dominion FERC Filing"). The filing at FERC is for the recovery of costs associated with the continued operation of two generating units, Yorktown 1 and 2, located in Yorktown, Virginia (collectively, "Yorktown Units"). On March 2, 2017, FERC accepted Dominion's filing for DAC rates, effective January 6, 2017.

⁴ In re the Provision of Basic Generation Service and the Compliance Tariff Filing Reflecting Changes to Schedule 12 Charges in PJM Open Access Transmission Tariff- February 2018 Joint Filing Related to JCP&L TECs AND In re the Provision of Basic Generation Service and the Compliance Tariff Filing Reflecting Changes to Schedule 12 Charges in PJM Open Access Transmission Tariff-February 2018 Joint Filing, BPU Docket Nos. ER18020157 and ER18020158 (July 25, 2018) ("July 2018 Orders").

⁵ In re the Provision of Basic Generation Service and Tariff Sheets Reflecting Proposed Revisions to Reliability Must Run Charge, BPU Docket No. ER17070719 (August 23, 2017).

On June 14, 2017, the U.S. Department of Energy (“DOE”) issued an emergency order (“June DOE Emergency Order”) in which it determined that the continued operation of the Yorktown Units is necessary to maintain grid reliability in the North Hampton Roads area east of Richmond, Virginia. As a result of the June DOE Emergency Order, and based on discussions with PJM in light of that Order, Dominion submitted a filing to FERC stating that Dominion and the Market Monitor for PJM agreed to initial rates while negotiations on the DAC Rates continued. In July 2017, PJM issued a statement that the June billing would reflect Deactivation charges/credits for the extension of the Yorktown Units, effective January 5, 2017. By Order⁶ dated December 19, 2017, the Board authorized the EDCs to begin collecting the RMR Charges related to the Yorktown Units (“Yorktown RMR”) and track such collections until receipt of a Final FERC Order.

June 2019 Petition

In the June 2019 petition the EDC’s requested to implement revised tariff rates. The proposed rates included in the amended tariff sheets for each EDC reflect costs effective as of June 1, 2019 for TECs resulting from the above listed FERC-approved TEC Filings and RMR filings. The proposed rates also include the rate adjustments resulting from the ConEd Wheel Order, the PECO Order and the HTP and Linden VFT Orders (collectively, “FERC Orders”) and the Yorktown RMR.

The EDCs also requested that the BGS suppliers be compensated for the changes to the OATT resulting from the implementation of the updates to formula rates which became effective June 1, 2019. The EDCs represent that suppliers will be compensated subject to the terms and conditions of the applicable Supplier Master Agreements (“SMAs”). Any differences between payments to BGS-RSCP and BGS-CIEP suppliers and charges to customers will flow through BGS Reconciliation Charges. Because suppliers began to pay the modified transmission charges in June 2019, the EDCs requested a waiver of the 30-day filing requirement.

The EDCs also requested that the Yorktown RMR and B.L. England RMR Charges be set to zero in each of the EDC’s respective tariffs, effective September 1, 2019. As indicated in the petition, any differences between payments to BGS-RSCP and BGS-CIEP suppliers and charges to customers to flow through BGS Reconciliation Charges with the understanding that no payments for the Yorktown RMR have been paid to suppliers and will not be until the receipt of a “Final FERC Order.” The request reflects that the Yorktown Units and B.L. England units are no longer collecting RMR payments.

According to the EDCs, this filing satisfies the requirements of paragraph 15.9(a)(i) and (ii) of the BGS-RSCP and BGS-CIEP SMAs, which mandate that BGS-RSCP and BGS-CIEP suppliers be notified of rate increases for firm transmission service, and that the EDCs file for and obtain Board approval for an increase in retail rates commensurate with the FERC-implemented rate increase.

Each EDC is allocated a different amount of RMR charges, the ACE derived Network Integration Transmission Service (“NITS”) Charge, and the TECs from PJM based on the cost in each EDC’s transmission zone. Based on the allocation of the TEC Filings transmission costs

⁶ In re the Provision of Basic Generation Service and Tariff Sheets Reflecting Proposed Revisions to Reliability Must Run Charge- November 2017 Yorktown Filing, BPU Docket No. ER17111150 (December 19, 2017).

among the service classes, the monthly bill for a residential customer using 650 kWh per month will change by approximately the following amounts (including Sales and Use Tax): a decrease of \$2.49 or 1.99% for ACE, a decrease of \$0.15 or 0.17% for JCP&L, an increase of \$0.14 or 0.12% for PSE&G; and an increase of \$0.10 or 0.09% for Rockland.

DISCUSSION AND FINDING

In the Board's Order dated December 2, 2003, in Docket No. EO03050394, the Board found that the pass through of any changes in the network integration transmission charge, and other charges associated with the FERC-approved OATT, is appropriate. Furthermore, by subsequent Orders, the Board approved Section 15.9 of the SMAs as filed by the EDCs which requires that the EDCs file for Board approval of any increases or decreases in their transmission charges that have been approved by FERC. The SMAs also authorize the EDCs to adjust the rates paid to suppliers for FERC-approved rates and increases to Firm Transmission Services once approved by the Board. The Board Orders further require that the EDCs review and verify any requested FERC authorized increases.

After review of the verifications and supporting documentation, the Board **HEREBY FINDS** that the June 27, 2019 filing satisfies the EDCs' obligations under paragraph 15.9(a)(i) and (ii) of the relevant SMAs, and **HEREBY APPROVES** the changes to the BGS-RSCP and BGS-CIEP rates requested by each EDC for its transmission charges resulting from the FERC-approved changes to the TECs and the ACE NITS, effective as of September 1, 2019.

However, with respect to the reallocations derived from the FERC Orders, the Board notes that these are not Final FERC Orders and are subject to ongoing challenges at FERC. The Board's December 22, 2006 Order⁷ at page 12 states,

Upon receipt of Board approval for the increase in the rates charged to BGS Customers, the EDCs would begin collecting the increase from BGS Customers, tracking that portion of the rates charged to BGS Customers attributable to the rate increase, and retaining such tracked amounts for the ultimate benefit of the BGS Suppliers. Upon approval by the FERC of a proposed rate increase, in a Final FERC Order not subject to refund, the EDCs would increase, by the amount approved by the Board, the BGS-FP auction price paid to BGS-FP Suppliers, and the BGS-CIEP Transmission Charge paid to BGS-CIEP Suppliers, and would pay each BGS Supplier, in proportion to its BGS Supplier Responsibility Share, the amounts tracked and retained for the benefit of BGS Suppliers until the date final FERC approval was received.

Accordingly, with respect to the allocations resulting from the FERC Orders, the Board **DENIES** the EDCs' request to pay suppliers at this time and **AUTHORIZES** the EDCs to collect from BGS customers, the costs associated with these Orders and track such collections until receipt of Final FERC Orders in the matters. For the remaining TEC changes, the EDCs are **HEREBY ORDERED** to compensate the BGS suppliers for this transmission rate change subject to the terms and conditions of the SMAs.

⁷ In re the Provision of Basic Generation Service for the Period Beginning June 1, 2007, BPU Docket No. EO06020119 (December 22, 2006).

Additionally, the Board **HEREBY AUTHORIZES** the EDCs to zero out the Yorktown RMR and B.L. England RMR rates, effective September 1, 2019. However, with respect to the Yorktown RMR payment to suppliers, the Board notes that there is still no FERC Final Order in the matter. Accordingly, the EDCs are not authorized to pay suppliers for costs related to the Yorktown RMR until receipt of a Final FERC Order.

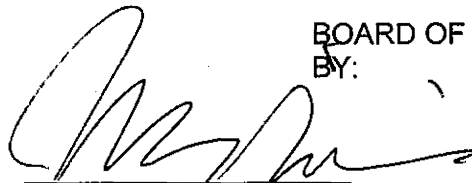
Further, the Board **HEREBY DIRECTS** the EDCs to file tariffs and rates consistent with the Board's findings by September 1, 2019.

The EDCs' rates remain subject to audit by the Board. This Decision and Order does not preclude the Board from taking any actions deemed to be appropriate as a result of any Board audit.

The effective date of this Order is August 17, 2019.


DATED: 8/7/19

BOARD OF PUBLIC UTILITIES
BY:


JOSEPH L. FIORDALISO
PRESIDENT


MARY-ANNA HOLDEN
COMMISSIONER


DIANNE SOLOMON
COMMISSIONER


UPENDRA J. CHIVUKULA
COMMISSIONER


ROBERT M. GORDON
COMMISSIONER

ATTEST: 
AIDA CAMACHO-WELCH
SECRETARY

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Utilities.

IN THE MATTER OF THE PROVISION OF BASIC GENERATION SERVICE, THE COMPLIANCE TARIFF FILING REFLECTING CHANGES TO SCHEDULE 12 CHARGES IN PJM OPEN ACCESS TRANSMISSION TARIFF, AND THE SUBMISSION OF REVISED TARIFF SHEETS RELATED TO RELIABILITY MUST RUN CHARGES FOR YORKTOWN 1 AND 2 AND B.L. ENGLAND GENERATING UNITS- JUNE 27, 2019 FILING
 BPU Docket No. ER19060763

NOTIFICATION LIST

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